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PART I

Acts, Ordinances, President's Orders and Regulations

NATIONAL ASSEMBLY SECRETARIAT

*Islamabad, the 18th May, 1976*

The following Acts of Parliament received the assent of the President on the 11th May, 1976, and are hereby published for general information :—

*An Act to provide for the development, regulation and control of the profession of travel agencies in Pakistan*

WHEREAS it is necessary and expedient to provide for the development, regulation and control of the profession of travel agencies in Pakistan;

It is hereby enacted as follows:—

**1. Short title, extent and commencement.**—(1) This Act may be called the Travel Agencies Act, 1976.

(2) It extends to the whole of Pakistan.

(3) It shall come into force at once.

**2. Definitions.**—In this Act, unless there is anything repugnant in the subject or context,—

- (a) “Committee” means the Travel Agencies Regulatory Committee set up by the Federal Government under section 3;
- (b) “licence” means a licence granted under this Act to any person to operate as a travel agency;
- (c) “licenced guide” means a guide licensed under the law for the regulation and control of the profession of tourist guides;
- (d) “prescribed” means prescribed under the rules;
- (e) “rules” means rules made under this Act;

- (f) "travel agency" means a person, by whatever name called, who—
- (i) makes, directly or indirectly, on commercial basis arrangements for the passage of the tourists, or use of transport, or transportation of their baggage or goods by sea, air, rail or road ; or
  - (ii) makes arrangements for lodging, transport or other services relating to travel of persons within Pakistan or arranges entertainment, sight-seeing, excursion and guide services, whether the arrangements are made on the basis of comprehensive all inclusive rates or on the basis of separate charges for each service provided ; or
  - (iii) has been delegated general authority in respect of sales for the airlines or other carriers, either directly or through a sub-contract ; and
- (g) "tourist" means a person normally residing outside Pakistan who enters Pakistan and remains therein for not less than twenty-four hours and not more than six months in the course of any year for purposes such as touring, recreation, sports, health, study, religious pilgrimages or business, and includes a citizen of Pakistan who travels within Pakistan or proceeds abroad for any of the said purposes.

**3. Committee.**—(1) As soon as may be after the commencement of this Act, the Federal Government shall set up a committee to be known as the Travel Agencies Regulatory Committee consisting of a Chairman and such other members as the Federal Government may determine.

(2) The Chairman and other members of the Committee shall hold office during the pleasure of the Federal Government on such terms and conditions as the Federal Government may determine.

(3) The Committee shall perform the following functions, namely :—

- (a) advise the Federal Government in the implementation of the provisions of this Act and the rules ;
- (b) approve the rates of service charges of travel agencies in respect of various services rendered by them to the tourists ;
- (c) advise the Federal Government from time to time in respect of licence fees to be prescribed for various services rendered by the travel agencies ;
- (d) assist the Federal Government in the preparation of a code of conduct for travel agencies ; and
- (e) such other functions as are connected with the objects of this Act and as the Federal Government may entrust to it.

**4. Licensing of travel agency.**—(1) Any person operating or intending to organise and operate a travel agency shall apply to the Federal Government on the prescribed form for the grant of a licence.

(2) Subject to sub-section (3), on receipt of an application under sub-section (1), the Federal Government may, on payment of the prescribed fee by the applicant, grant to the applicant a licence in the prescribed form.

## (3) A licence shall not be granted to an applicant if—

- (a) the applicant, or the manager or any partner or director of the applicant, has been convicted of an offence which, in the opinion of the Federal Government, involves moral turpitude ;
- (b) the applicant is a minor or insane person ;
- (c) the financial position of the applicant is, in the opinion of the Federal Government, such as would prevent the applicant from acting as a travel agency efficiently ;
- (d) the applicant has had no experience of travel arrangements required to operate the business of a travel agency and has not employed persons who have had such experience ; or
- (e) the applicant does not have an office of a prescribed minimum standard or does not engage experienced and trained employees or licensed guides or does not provide such transportation facilities as may be prescribed.

(4) The Federal Government shall maintain a register in which the names, addresses, nature, composition and the field of operation of all licenced travel agencies shall be entered.

(5) The licence shall, unless earlier cancelled or suspended under section 10 or section 11, remain valid for one year and may be renewed from year to year in such manner, and on payment of such fee, as may be prescribed.

5. **Exemption from application.**—This Act shall not apply to—

- (a) enterprises operated by the State ;
- (b) national carriers of Pakistan and foreign airlines, duly authorised to operate to, from or *via* Pakistan ; or
- (c) any agency, whether private or official, which is specifically entrusted by Government with the work relating to handling of Haj pilgrims or other pilgrims, within or without Pakistan, and who are subject to special regulations governing their field of activity.

6. **Prohibition to act without license, etc.**—Subject to section 5—

- (1) no person shall hold himself out or act as a travel agency unless he holds a licence.
- (2) no airline or other carrier shall delegate general authority in respect of sales, either directly or through a sub-contract, to a person who does not hold a licence.

7. **Business guarantee fund.**—(1) A licensed travel agency shall maintain in a scheduled bank a business guarantee fund of such minimum amount or furnish such bank guarantee, as may be prescribed.

(2) No amount shall be payable out of a business guarantee fund maintained by a licensed travel agency under sub-section (1) except to the order of the Federal Government.

(3) The Federal Government may, after making such inquiry as it may deem fit and after giving a travel agency an opportunity of showing cause against the order proposed to be made, order payment, out of the business guarantee fund of the travel agency, of any sum owed by the agency to a tourist, carrier, company or hotel or lodging house and not settled by it within thirty days from the date of its becoming due.

(4) A travel agency from whose business guarantee fund payment of any amount has been made under sub-section (3) shall, within a period of fifteen days of such payment, deposit the said amount into the business guarantee fund.

**8. Service charges.**—(1) The rates of service charges from the tourists shall be set out in a rate list drawn up by a licensed travel agency from time to time and approved by the Committee.

(2) A copy of the rate list referred to in sub-section (1) for the time being in force shall be posted at some conspicuous part of the office of the travel agency.

**9. Alterations.**—A licensed travel agency shall, on payment of the prescribed fee, have every change in its nature or composition or its field of operation entered in the register maintained under section 4, within fifteen days of the day on which such change occurs.

**10. Discontinuance of business, etc.**—In the case of discontinuance or transfer of business, dissolution, re-organisation or winding up of a licensed travel agency, the Federal Government shall be informed by the agency within thirty days of such discontinuance, transfer, dissolution, re-organization or winding up, and on receipt of the information, the Federal Government may either cancel the licence granted to the travel agency or, in the case of transfer of business or re-organization, grant a new licence to the transferee travel agency or to the travel agency as re-organized.

**11. Suspension or cancellation of licence.**—The Federal Government may, after affording a licensed travel agency an opportunity of showing cause against the action proposed to be taken against it, by order in writing, suspend the license of the travel agency for a period not exceeding six months or cancel its licence if the agency—

- (a) violates the provisions of this Act or the rules or the terms and conditions of the licence or the prescribed code of conduct ;
- (b) suspends its business without intimation to, or permission of, the Federal Government and does not resume it within six months from the date of such suspension or within the time specified by the Federal Government ;
- (c) contravenes the provisions of sub-section (1) or sub-section (4) of section 7 ; or
- (d) becomes a person to whom a licence cannot be granted under sub-section (3) of section 4.

**12. Complaints.**—Any traveller having a complaint against any travel agency may approach the Committee which shall dispose of the same in the prescribed manner.

**13. Appeal and review.**—(1) A travel agency aggrieved by the decision or order of an officer or authority other than the Federal Government under this Act or the rules may prefer an appeal to the Federal Government within the prescribed time and in the prescribed manner; and the decision of the Federal Government in such appeal shall be final.

(2) The Federal Government may at any time of its own motion, or on the application of any travel agency aggrieved by any decision or order passed by the Federal Government under this Act or the rules within the prescribed time and in the prescribed manner, pass such order in relation thereto as it thinks fit:

Provided that no order against a travel agency shall be passed unless it has been given an opportunity of showing cause against it and of being heard.

**14. Penalty.**—(1) Any travel agency which contravenes or fails to comply with the provisions of this Act or the rules or violates the prescribed code of conduct shall, without prejudice to any other action that may be taken against it under this Act, be punishable with fine which may extend to twenty-five thousand rupees.

(2) No court shall take cognizance of an offence punishable under this Act except upon a complaint made in writing by or under the authority of the Federal Government.

**15. Delegation of powers.**—The Federal Government may, by notification in the official Gazette, direct that all or any of its powers under this Act shall, under such conditions, if any, as may be specified, be exercisable also—

- (a) by any Officer or authority subordinate to the Federal Government, or
- (b) by a Provincial Government or any Officer or authority subordinate to such Government.

**16. Power to make rules.**—(1) The Federal Government may, by notification in the official Gazette, make rules for carrying out the purposes of this Act.

(2) In particular, and without prejudice to the generality of the foregoing power, such rules may provide for all or any of the following matters, namely:—

- (a) the fees payable for the issue and renewal of a licence, depending on the nature of the services to be rendered by an applicant to tourists and the number of branch offices the applicant proposes to establish;
- (b) the form in which an application for a licence is to be made;
- (c) the form of the licence;
- (d) the code of conduct;
- (e) the conditions to which a licence shall be subject; and
- (f) the manner in which, and the time within which, an appeal under this Act may be preferred.